# Rate Schedule 17 2019 Update

Process Co-Leads: Clark Kaml and Louis Szablya Presented by: Louis Szablya and Baxter Gillette, Large Power Solutions November 25, 2019



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## The Solution was Rate Schedule 17

- The Problem
  - 2017 was a tipping point for Grant PUD new load requests
  - Grant PUD could not design and construct infrastructure quickly enough to satisfy the requests
  - Majority of the requests were for crypto mining loads
  - Nascent crypto mining industry's risk profile different than existing customers
- Grant PUD Plan
  - Moratorium on new requests for new or incremental loads
  - Develop an Evolving Industry Rate (Rate Schedule 17)
  - Update queue management and customer connection process

### Resolution 8891 - Rate Schedule 17 (RS17)

- Available to Evolving Industry (EI) customers
  - No less than annually, Grant PUD will review the Evolving Industry Class to determine if it is appropriate for customer's uses or industries to move into or out of the EI Class
- El rate class exit criteria
  - No less than annually, a team composed of Grant PUD staff will review the El Rate Class to recommend if it is appropriate for a customer's industry to move into, or out of the El Rate Class
  - The team will be composed of representatives from Large Customer Care (now called Large Power Solutions), Customer Solutions, Engineering, Rates, and Finance/Accounting

## **RS 17 Components**

- Base Energy Costs from appropriate rate from the last COSA
  - RS17a = average of RS1 and RS2 @ 50,000kWh
  - RS17b = average of RS14, 2kW at 92.5% load factor 730.75 hours/mo
- Cost of accelerating transmission construction due to EI loads
- Distribution system impact adder
- Cost to unwind hedges if EI customers default or terminate
- Additional Assessment for the joint and common good

### **RS17 Team**

Name	Role
Dave Churchman	Executive Sponsor**
Louis Szablya*/Clark Kaml	Co-Lead Large Power Solutions/Rates
Baxter Gillette	Update Manager**
Devon Williams	Risk Management**
Terry McKenzie	Customer Service
Mike Facey	Accounting
Jesus Lopez	Engineering
Bonnie Overfield	Finance
Paul Dietz	Quantitative Analysis Subject Matter Expert**

## **RS 17 Update Team Charter Objectives**

### Concentration and EI Assessment

- Assess for concentration risk
  - Emerging industries future requests only
  - Current EI class current load and future requests
  - Existing customers with nascent uses current load and future requests
- Then, as appropriate, assess the other criteria
  - Regulatory risk
  - Business risk (including nascency)
- Assess if RS17 billing rates require adjustment
  - Update assumptions current market conditions
  - Internal team discussion to confirm the model and assumptions
  - Replace any information, assumptions or data that is no longer available with available information, if necessary
  - Recalculate 2023 RS17 (the target rate) if any parameters have changed
  - Recommend changes to the RS17 billing rates or trajectory as appropriate

## **RS17 Calculation Inputs**

#### **Long-Term Stable Inputs**

Load factor of incremental transmission Minimum increment of transmission capacity Economic life of incremental transmission Volatility of transmission project development Cost of incremental transmission options

#### **System Costs and Inputs**

Base case transmission costs

Base case recovery of transmission costs

Transmission acceleration time frame

Incremental distribution adder to serve EI load

### **El Load Characteristics**

Load Factor

Size of aggregate loads

Size of queue

#### **Electric Power Market Inputs**

Volatility of wholesale market

Mid-Columbia forward market

Basket of volatilities to represent North America

### Industry or Use Assessment Concentration Risk

# **Evolving Industry Assessment**

- Evaluate industries that could expose non-EI customers to costs arising from EI risk
- For retail customers whose energy load activity and / or industry has:
  - Business Risk: Price volatility of primary product, nascency and Porter's Five Forces,

### <u>or</u>

 Regulatory Risk: pending state or federal legislation or regulation and feedback from investment banks

### <u>and</u>

• Concentration Risk: 5% of Grant PUD's total Load, where

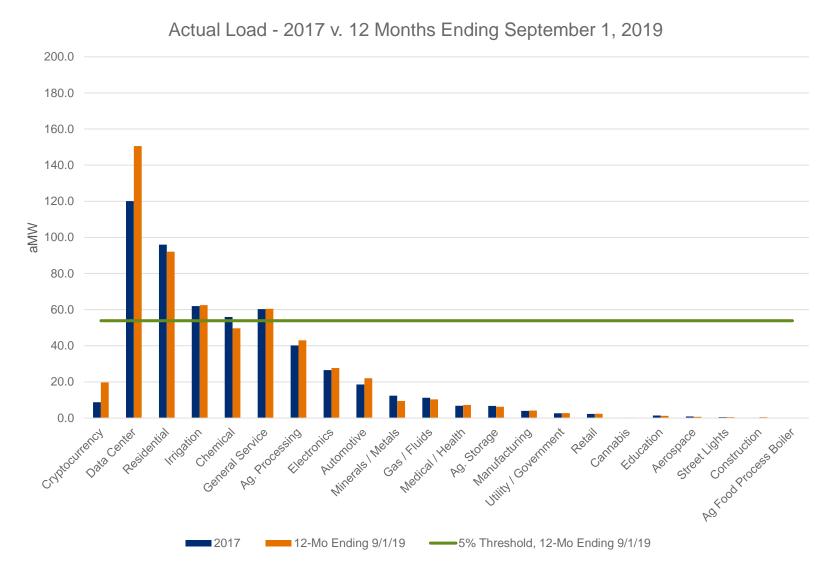
 $Concentration_{i} = \frac{(Actual MWa_{i} + Queue MVA_{i})}{(Actual MWa_{t} + Queue MVA_{t})}$ 

### **Five Percent Concentration Threshold**

- 2017 Data
  - Load = 537.0 MWa
  - Queue = 514.5 MW
  - Total = 1051.5
  - 5% \* 1051.5 = 52.6

- 12-Mo Ending 9/1/2019
  - Load = 573.4 MWa
  - Queue = 504.0 MW
  - Total = 1077.4
  - 5% \* 1077.4 = 53.9

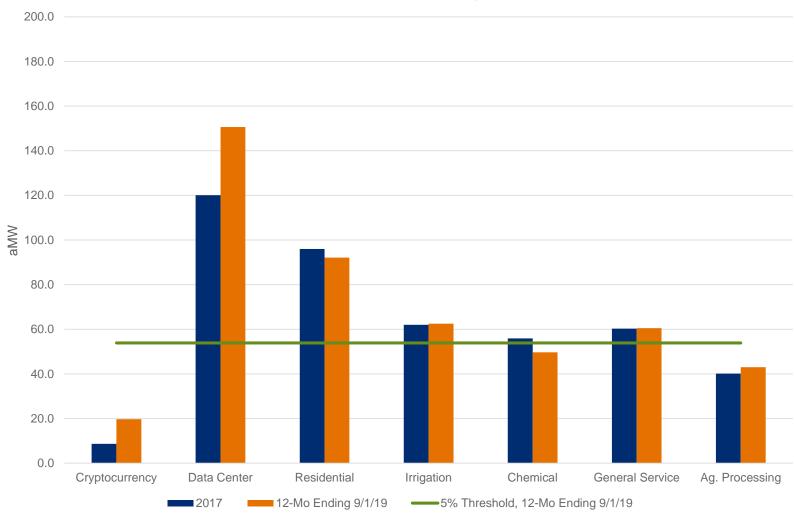
### **Actual Loads**



- Industries and load activities
- On the basis of Actual Loads alone Data Centers, Residential, Irrigation and General Service exceed the threshold
- Challenge of identification of uses within General Service

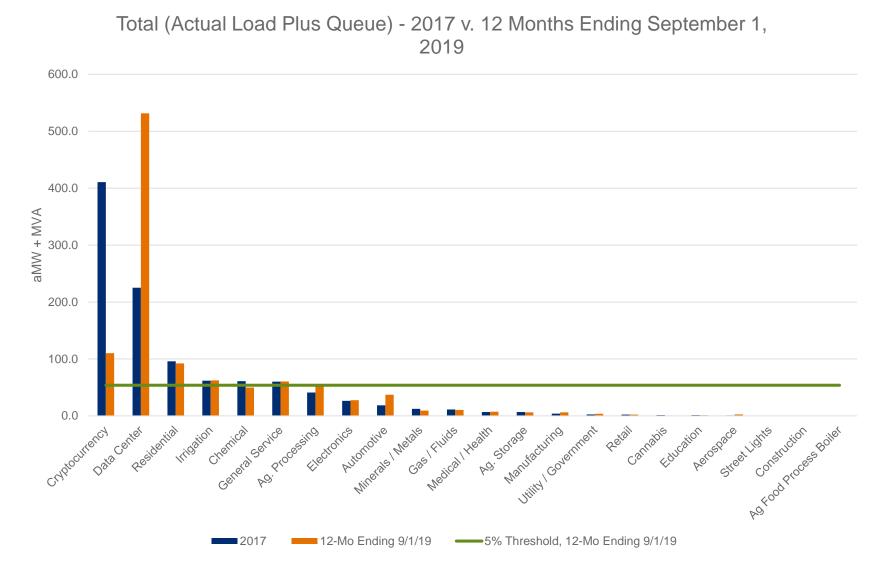
### Actual Loads – A Closer Look

Actual Load - 2017 v. 12 Months Ending September 1, 2019



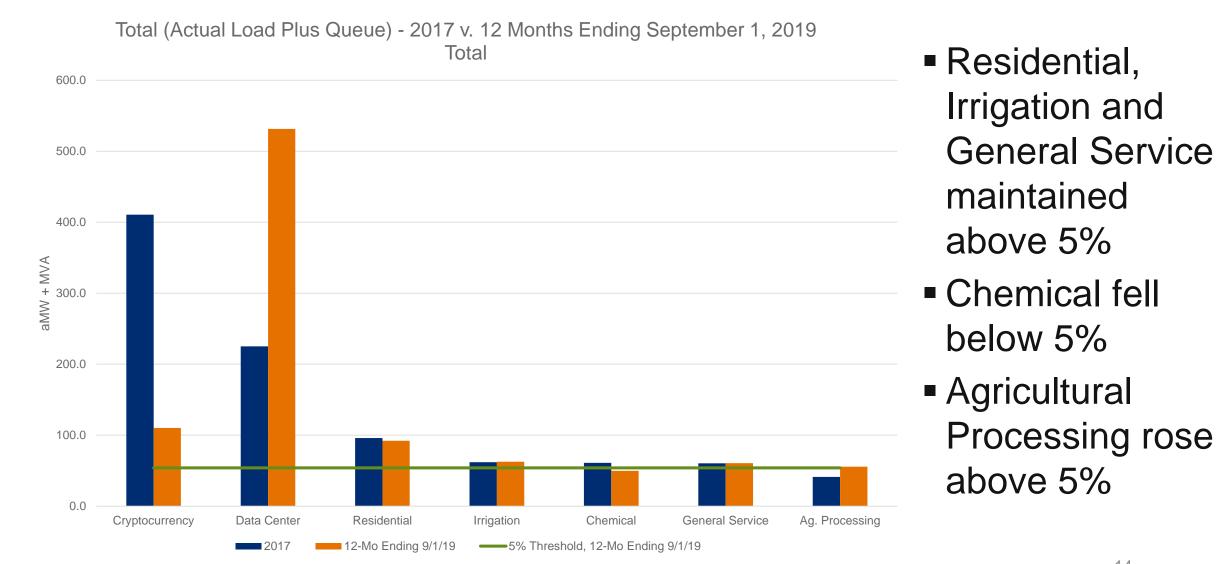
- Cryptocurreny existing loads are < 5%</li>
- Chemical was > 5% in 2017 and < 5% in the update
- Cannabis maximum scenario:
  - 9.6 MWa
  - ~1% concentration





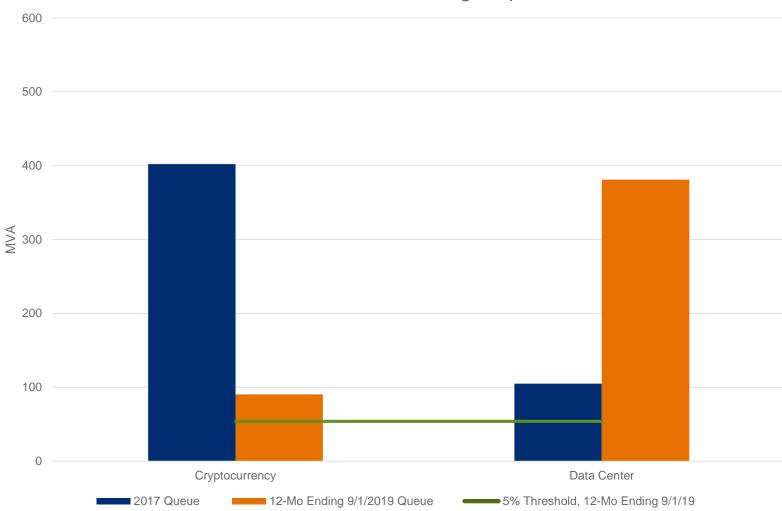
- Cryptocurrency concentration has fallen from 39% to 10%
- Data Center concentrations have risen from 21% to 49%
- Changes driven primarily by the queues

### Totals – A Closer Look



### Queues – A Closer Look

Queue - 2017 v. 12 Months Ending September 1, 2019



- Queue of data centers update almost as large as cryptocurrency was in 2017
- Both industries exceed the 5% concentration threshold in both time periods solely on a queue basis

### **102** Industry or Use Assessment Business and Regulatory Risk

### **Nascent Industry Characteristics**<sup>1</sup> From Invention to Commercial Viability

- Factors that affect nascency
  - Extensive parallel or sequential technological experiments
  - Bottlenecks and problems, which may not be well understood until after development of various versions of the entire system
  - Substantial efforts devoted to designing and establishing complementary systems
  - Commercial viability of a new industry may still not be evident until technological, demand, social, and institutional uncertainties are resolved.
- From invention to first commercialization
  - 3 studies range 13.6 to 21.8 years average; range 1-140 years
  - Dropping over last century
- From commercialization to commercial viability
  - Can take over a decade

### **Porter's Five Forces**

#### THREAT OF SUBSTITUTE PRODUCTS

- Number of substitute products available
- Buyer propensity to substitute
- Relative price performance of substitute
- Perceived level of product differentiation
- Switching costs

#### **BARGAINING POWER OF BUYERS**

- Number and size of customers
- Size of each customer order
- Difference between competitors
- Price sensitivity
- Buyer's ability to substitute
- Buyer's information availability
- Switching costs

#### RIVALRY AMONG EXISTING COMPETITORS

- Brand loyalty
- Barriers to exit
- Number of competitors
- Diversity of competitors
- Industry concentration
- Quality differences
- Switching costs

#### BARGAINING POWER OF SUPPLIERS

- Number and size of suppliers
- Uniqueness of each supplier's product
- Company's or industry's ability to substitute

- Barriers to entry
- Economies of scale
- Brand loyalty
- Capital requirements
- Cumulative experience
- Government policies
- Access to distribution channels
- Switching costs

# **Cryptocurrency: An Evolving Industry**

Although cryptocurrencies are expanding and resilient,

they continue to be a volatile, evolving industry.

#### THREAT OF SUBSTITUTE PRODUCTS

- Competing currencies, algorithms, and ASIC resistance
- Precious metals and fiat currencies
- Governments, banks and companies
- Stablecoins and virtual banking

#### **BARGAINING POWER OF BUYERS**

- Exchange listings: BTC on CME and ICE
- 85% annualized volatility
- Over 42 million blockchain wallets
- Top 0.55% of wallets (150k) have 86% of BTC
- 0.1% BTC purchase has sent prices up 20%
- SEC repeated refusals to list ETFs

#### RIVALRY AMONG EXISTING COMPETITORS

- Miners in pure competition
- Mining pools concentrated
- No brand loyalty to miners
- Brand loyalty to currencies
- Barriers to exit are low

#### **BARGAINING POWER OF SUPPLIERS**

- CPU to GPU to ASIC
- High machine turnover (efficiency and difficulty)
- 20+ firms globally, \$3-4B/yr in sales

- Suppliers becoming competitors
- Cryptojacking
- Scandals: 51% attacks, wallet hacks, Ponzi schemes

### **Data Centers: A Growth Industry**

### Growing revenue and consistent profitability – well-capitalized, diverse investors are hallmarks of a growth industry.

#### THREAT OF SUBSTITUTE PRODUCTS

- Enterprise in-building data rooms
- Paradigm-breaking in power efficiency or processing could disrupt industry
- Within-industry substitutes such as older data centers, different locations, or fiber bandwidth and path diversity

#### **BARGAINING POWER OF BUYERS**

- Wholesale colocation 5 to 15 year contracts
- Demand for floor space outstrips supply
- Overbuilt in some markets (e.g. Ashburn, VA)

#### RIVALRY AMONG EXISTING COMPETITORS

- High rivalry in colocation and
- enterprise hyperscale
- Differentiated by geography, services, and costs
- 5-year annual revenue growth projections:
  - 6% for wholesale colocation/
  - 20%+ for cloud services

#### BARGAINING POWER OF SUPPLIERS

- Servers fairly commoditized, but moderate concentration among suppliers
- Building contractors there is a very tight craft labor market

- Private equity, infrastructure funds
   and sovereign wealth funds
- Large interest and well financed
- Investing with incumbents a possibility

### **Agricultural Processing: A Mature Industry**

Agricultural processing gradual business changes driven by

consumer tastes, processing technology improvements, and operational efficiencies.

#### THREAT OF SUBSTITUTE PRODUCTS

- Consumer switching as a function of crop price
- Based more on product attributes driven by consumers (e.g. non-GMO, organic, whole grains, heirloom, low carb, etc...)
- Growth in private labels and store brands

#### **BARGAINING POWER OF BUYERS**

- Desire for consistent supply and quality fosters relationships
- Wholesale grocery and retail supermarket integration
- National single-desk purchasing

#### RIVALRY AMONG EXISTING COMPETITORS

- High concentration in
- commoditized products
- Lower concentration in perishables and niche markets
- Proximity to growers is key
- Can maintain dividends
   and credit ratings in poor
   conditions

#### **BARGAINING POWER OF SUPPLIERS**

- Farmers are price takers
- Rise of farmer-processor contracts
   instead of spot market
- Vertical integration between farmers and processors increasing

- Farmer owned cooperatives especially in high concentration segments
- Underlying farm growth, end of plant life, emerging substitutes, or new processing technologies

### **O3** Pricing Model Review Rate Schedule 17 Billing Rates

# **Revisiting Rate Schedule 17**

- Understand 2017 methodology and models used for Resolution 8891
  - Data sources –availability
  - Confirm methodology used
  - Calculations verify error free spreadsheets
- Assess components in RS17-2017 and determine which elements have changed due to the passage of time
- Confirm the same data sources are available and if not, identify alternatives

### Base energy component

- The base energy component for RS17 is from the 2017 COSA
  - RS17a RS1 and RS2
  - RS17b RS14
- Represents the appropriate rate to recover costs for a customer with a typical risk profile
- The Rate Schedule 14 rate is unchanged since the original RS17 calculations at \$0.0281/kWh

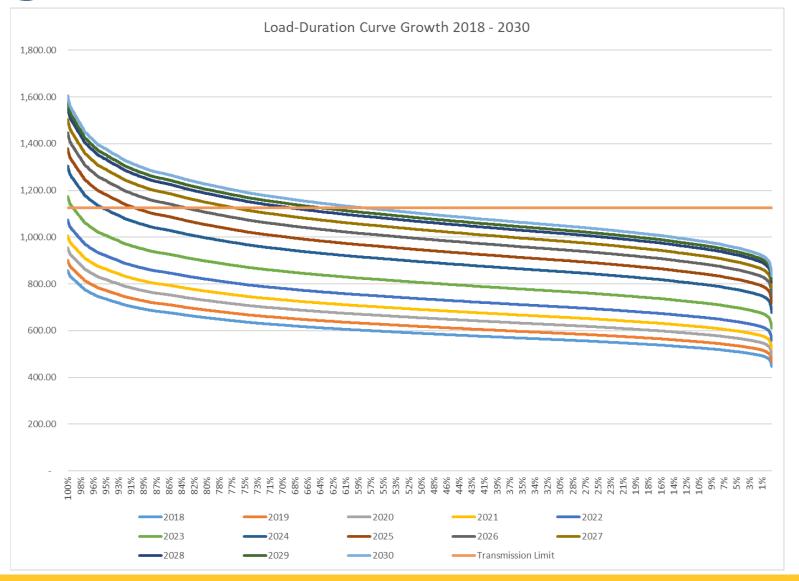
# **Load Growth**

- Inputs
  - Amount of load growth in percent per year (Rates & Pricing)
  - Load characteristic
    - The load-duration (LD) curve establishes load characteristic and is used to the utilization of incremental transmission assets (New Transmission)
- Data needed
  - 2017 LD data to confirm methodology consistency
  - 2018 2019 actual hourly data (from PI database)
- Evaluation
  - Create LD curve data and establish when new transmission is required
  - Using LD curve data identify when new transmission is needed with EI load and without EI load
- Differences 2017 2019
  - Load growth estimates
  - Changes in Queue

## Transmission

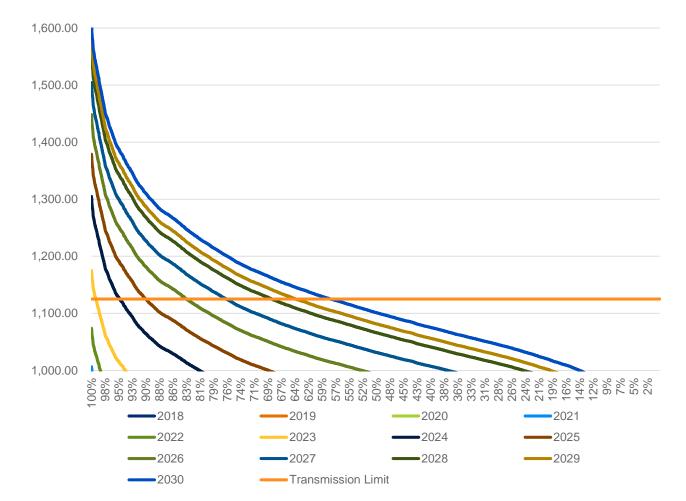
- Intent of RS17 is to include the costs of early construction of new transmission due to acceleration in load growth caused by the EI class
  - Establish a system level load over time with and without El Class
  - Identify when incremental transmission would be needed for each load scenario
  - The difference in time between the need for construction of new transmission is the "EI Transmission Acceleration Period"
  - The transmission capability unchanged from original calculation
- Two elements impact utilization of transmission
  - Load Growth
  - Load Duration

### **Timing for New Transmission**

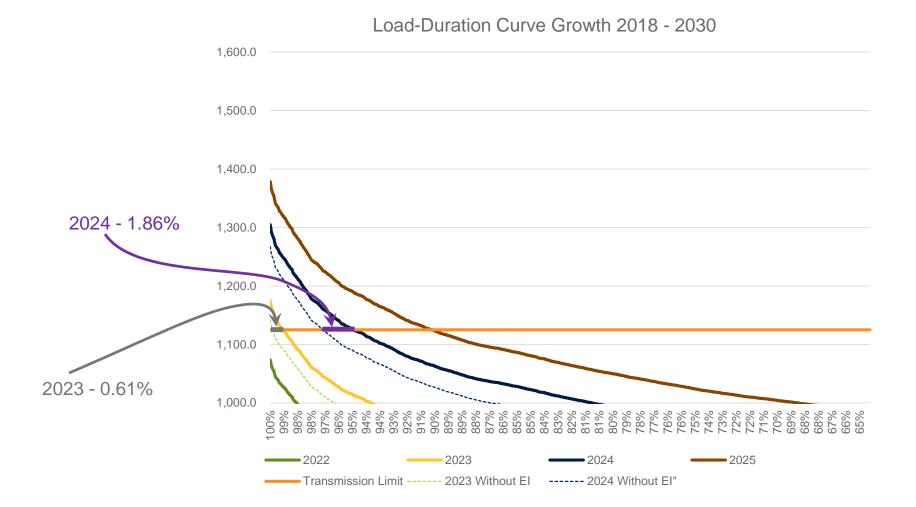


### **Transmission Call Timing for base load**

Load-Duration Curve Growth 2018 - 2030



### **Transmission Call El Impact - minimal**



# **Calculation of Transmission Call**

### Basic components

- Cost per MWh of embedded transmission for all customers
  - Year new transmission is required for load growth without EI loads (Expected Date)
  - Year new transmission is required for load growth with EI loads (Accelerated Date)
- Cost per MWh of incremental transmission when allocated to only EI loads for the period prior to the Expected Date
- Capital cost of incremental transmission projects
- Black-76 Model inputs using direct data or proxy data
- Calculate call value (this is the transmission component)
- Differences
  - Volatilities updated to reflect current market
- Calculated transmission call = \$0.000749/kWh

## **Overall Put of Excess Power if Default**

Model

- 3.76% probability of cessation of delivery at retail per month
- Liquidated at Mid-C index, flat
- 12 month liquidation period
- Hedge horizon for load 12 months
- Calculated cost for put \$.014086/kWh

# **Overall Rate Recalculation (2021 rate)**

	Rate Schedule 17b			Rate Schedule 17ar & 17ac			
Proposed			Proposed				
31.00%	Assigned Additional Assessment		31.00% Assigned Additional Assessment				
\$0.02807	Current Rate 14 Cost to Serve		\$0.06310	Current Blended (RS 1 &2) Cost to Serve			
\$0.00075	Trans Call		\$0.00075	Trans Call			
\$0.00337	Distribution Adder		\$0.00337	Distribution Adder			
\$0.01409	Overall Put 1		\$0.01409	Overall Put 1			
\$0.01434	Additional Assessment		\$0.02520	Additional Assessment			
\$0.06061	Overall Expected at 92.5% LF		\$0.10650	Overall Expected at 92.5% LF			

### **Comparison to current RS17**

Rate Schedule 17b						
Original		Proposed				
31.00%	31.00%	31.00% Assigned Additional Assessment				
\$0.02807	\$0.02807 Current Rate 14 Cost to Serve					
\$0.01857	\$0.00075	<b>\$0.00075</b> Trans Call				
\$0.00336	\$0.00337	\$0.00337 Distribution Adder				
\$0.01097	\$0.01409	Overall Put 1				
\$0.01890	\$0.01434	Additional Assessment				
\$0.07987	\$0.06061	Overall Expected at 92.5% LF				

Rate Schedule 17ar & 17ac							
Original		Proposed					
31.00%	31.00%	31.00% Assigned Additional Assessment					
\$0.06066	\$0.06310	Current Blended (RS 1 &2) Cost to Serve					
\$0.01857	\$0.00075	Trans Call					
\$0.00336	\$0.00337 Distribution Adder						
\$0.02225	<b>\$0.01409</b> Overall Put 1						
\$0.03250	\$0.02520	\$0.02520 Additional Assessment					
\$0.13734	\$0.10650	Overall Expected at 92.5% LF					

For Rate Schedule 17b									
Average Rate \$/kWh					Year on Year % Increase			Difference	
Year		Original		Proposed	Original	Proposed		\$/kWh	%
2019	\$	0.03441	\$	0.03441	30.89%	30.89%	\$	-	0.00%
2020	\$	0.05334	\$	0.04740	55.07%	38.66%	\$	(0.00594)	-11.14%
2021	\$	0.08034	\$	0.06061	50.73%	27.88%	\$	(0.01973)	-24.56%

## **Next steps**

- Begin socializing update status
- Provide opportunity for public input
- Update Team approval of staff recomendation
- Submit staff recommendation to CXO Team
- CXO Team provides recommendation to CEO
- Submit to Commission for consideration
- Commission action

### Appendices

### **RS17 2019 Update - Project Charter**

Project Name:	Rate Schedule 17 – 2019 Annual Refresh			Status: Inception	
Estimate Confidence:	85%	Project SR No:	n/a	Size: n/a	
Busine	ess Value Proposition – Problem to be Solved		Project Contacts	& Stakeholders	
	Ip Grant PUD deal with the risk associated with energy intensive industries that have the JD's existing core customers and other existing customers. Industry groups that consume and	Executive Sponsor: Dave Churchman			
could consume (based on expectations	) more than 5% of Grant PUD's total load are to be considered in this group. Additional stry group meets certain criteria to be considered as an Evolving Industry.	Project Leads: Louis Szablya - Prime-LPS, Clark Kaml – Co-lead-Rates			
Busin	ess Strategy Reference (Select all that apply)	Responsible Mgr.:	Baxter Gillette		
Safety for both public and employees		Responsible Sr. Mgr.:	Louis Szablya		
<ul> <li>Maintain a strong financial position</li> <li>Provide long term low rates</li> <li>Operate responsibly by attaining enviro</li> </ul>	nmental, cultural, resource and regulatory compliance	Key Stakeholders or Team Members:	<ul> <li>Mike Facey – Acco</li> <li>Jesus Lopez - En</li> </ul>	Customer Solutions ounting igineering	
	Improvement Opportunity Summary	Bonnie Overfield – continuity			
Grant PUD's total energy load (Concen	dentify industries that are growing rapidly and exceed, or may in the nearby future, 5% of tration). Include public input if possible. <i>i</i> th 2019 information to establish RS 17, determine if the trajectory or any underlying rate	Project Milestone Dates• Charter Adoption: Sep 9• Analysis: Sep 18 - 24• Assignments: Sep 10• Analysis Review: Sep 25• Kick-Off: Sep 11• Initial results: Sep 30• Public Input: Sep [17]• Incorporate into rate process Oct 1			
Goa	Is and Objectives (How much and by when)	In Scope Out of Scope			
<ul><li>5% or more of Grant PUD total load.</li><li>Review and update if necessary, the ra</li></ul>	industries identified with the potential to have enough aggregate kWh per year to represent tes in the current RS 17 and provide recommendations. ements of the RS 17 2019 Annual Refresh	<ul> <li>Identify new potential Evolving Concentration</li> <li>Solicit public input regarding Co</li> <li>Assess all industry groups whom 5%</li> </ul>			
· · · · · · · · · · · · · · · · · · ·	Dependencies	Update RS 17 rate calculations	vetting		
<ul> <li>Availability of system load data</li> <li>Accurate Identification of Evolving Indu</li> <li>Billing information and data extraction f</li> </ul>	•	<ul> <li>assumptions</li> <li>Recommend update to rates if it</li> </ul>			
	Summary Measurable Benefits	Project SharePoint Site:	Large Power Solu	tions>Site Contents>RS17 2019 Update	
Grant PUD is required to update RS 17	each year using a team that can assess the potential impacts of various Evolving Industries.	Cost Estimate:	No Capital Requi	ired	

### **Concentration Calculations - 2017**

Industrie	s / Energy Load Activities, Ca	lendar 2017 Loads				
		2017 MWa	Queue Request	Total	Percent Concentration	Avg. No. of Service Agreements
Rate 1	Residential	96.0	0.0	96.0	9.1%	37,453
Rate 2	General Service	60.3	0.0	60.3	5.7%	6,405
Rate 3	Irrigation	62.0	0.0	62.0	5.9%	4,718
Rate 6	Street Lights	0.5	0.0	0.5	0.0%	68
Rate 85	Ag Food Process Boiler	0.0	0.0	0.0	0.0%	-
	Aerospace	0.8	0.0	0.8	0.1%	2
	Ag. Processing	40.1	1.0	41.1	3.9%	37
4	Ag. Storage	6.7	0.0	6.7	0.6%	10
·6 '	Automotive	18.6	0.0	18.6	1.8%	2
, 17	Cannabis	0.1	1.5	1.6	0.1%	1
16	Chemical	55.9	5.0	60.9	5.8%	6
15,	Construction	0.1	0.0	0.1	0.0%	2
14,	Cryptocurrency	8.7	402.0	410.7	39.1%	19
7,	Data Center	120.1	105.0	225.1	21.4%	11
Iles	Education	1.4	0.0	1.4	0.1%	6
edu	Electronics	26.5	0.0	26.5	2.5%	1
Rate Schedules 7, 14, 15, 16, 17, 94	Gas / Fluids	11.2	0.0	11.2	1.1%	3
Ite	Manufacturing	4.0	0.0	4.0	0.4%	3
Ra	Medical / Health	6.8	0.0	6.8	0.6%	4
	Minerals / Metals	12.4	0.0	12.4	1.2%	6
	Retail	2.3	0.0	2.3	0.2%	8
	Utility / Government	2.6	0.0	2.6	0.3%	10
	Total	537.0	514.5	1051.5	100%	48,775

### **Concentration Calculations - Update**

Industrie	es / Energy Load Activities, Se	eptember 2018 - Au	gust 2019 Loads			
		September 2018 - August 2019 MWa	Queue Request	Total	Percent Concentration	Avg. No. of Service Agreements
Rate 1	Residential	92.1	0.0	92.1	8.5%	38,104
Rate 2	General Service	60.5	0.0	60.5	5.6%	6,657
Rate 3	Irrigation	62.5	0.0	62.5	5.8%	4,752
Rate 6	Street Lights	0.5	0.0	0.5	0.0%	88
Rate 85	Ag Food Process Boiler	0.0	0.0	0.0	0.0%	-
	Aerospace	0.7	2.0	2.7	0.2%	2
	Ag. Processing	43.0	12.5	55.5	5.2%	38
4	Ag. Storage	6.3	0.0	6.3	0.6%	10
, 9	Automotive	22.0	15.0	37.0	3.4%	2
, 11	Cannabis	0.2	0.0	0.2	0.0%	1
, 16	Chemical	49.7	0.0	49.7	4.6%	7
15,	Construction	0.5	0.0	0.5	0.0%	4
14,	Cryptocurrency	19.7	90.5	110.2	10.2%	24
7,	Data Center	150.6	381.0	531.6	49.3%	12
rles	Education	1.2	0.0	1.2	0.1%	6
edı	Electronics	27.7	0.0	27.7	2.6%	1
Rate Schedules 7, 14, 15, 16, 17, 94	Gas / Fluids	10.3	0.0	10.3	1.0%	3
ate	Manufacturing	4.2	2.0	6.2	0.6%	3
Ra	Medical / Health	7.2	0.0	7.2	0.7%	5
	Minerals / Metals	9.4	0.0	9.4	0.9%	6
	Retail	2.3	0.0	2.3	0.2%	9
	Utility / Government	2.7	1.0	3.7	0.3%	10
	Total	573.4	504.0	1077.4	100%	49,743

### **Concentration Calculations - Changes**

Industrie	s / Energy Load Activities, Cu					
		MWa Change	Queue Request Change	Total Change	Percent Concentration Change	Avg. No. of Service Agreements Change
Rate 1	Residential	-3.9	0.0	-3.9	-0.6%	651
Rate 2	General Service	0.2	0.0	0.2	-0.1%	252
Rate 3	Irrigation	0.5	0.0	0.5	-0.1%	33
Rate 6	Street Lights	0.0	0.0	0.0	0.0%	20
Rate 85	Ag Food Process Boiler	0.0	0.0	0.0	0.0%	-
	Aerospace	-0.2	2.0	1.8	0.2%	-
	Ag. Processing	2.9	11.5	14.4	1.2%	1
ব	Ag. Storage	-0.4	0.0	-0.4	-0.1%	-
<i>`</i> , 9,	Automotive	3.5	15.0	18.5	1.7%	-
15, 16, 17, 94	Cannabis	0.1	-1.5	-1.4	-0.1%	-
16	Chemical	-6.2	-5.0	-11.2	-1.2%	1
15,	Construction	0.5	0.0	0.5	0.0%	2
14,	Cryptocurrency	11.0	-311.5	-300.5	-28.8%	5
7,	Data Center	30.5	276.0	306.5	27.9%	1
lles	Education	-0.1	0.0	-0.1	0.0%	-
Rate Schedules 7, 14,	Electronics	1.2	0.0	1.2	0.1%	-
Sch	Gas / Fluids	-0.9	0.0	-0.9	-0.1%	-
te	Manufacturing	0.2	2.0	2.2	0.2%	-
Ra	Medical / Health	0.4	0.0	0.4	0.0%	1
	Minerals / Metals	-2.9	0.0	-2.9	-0.3%	-
	Retail	0.1	0.0	0.1	0.0%	1
	Utility / Government	0.1	1.0	1.1	0.1%	-
	Total	36.4	-10.5	25.9	0%	968



### Powering our way of life.